



Security Council

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REPORT OF THE SECRETARY-GENERAL ON THE
UNITED NATIONS MISSION IN HAITI

1. In my report dated 21 September 1993 (S/26480), I recommended to the Security Council the establishment of a United Nations Mission in Haiti (UNMIH) for an initial period of six months under the overall supervision and management of my Special Representative, Mr. Dante Caputo.

2. In response to that report, the Security Council adopted resolution 867 (1993), by which it authorized the establishment and immediate dispatch of the United Nations Mission in Haiti (UNMIH) for a period of six months "subject to the proviso that it will be extended beyond seventy-five days only upon a review by the Council to be based on a report from the Secretary-General on whether or not substantive progress has been made towards the implementation of the governors Island Agreement and the political accords contained in the New York Pact". In the same resolution the Council requested me to submit a progress report by 10 December 1993. The present report is submitted pursuant to that request.

3. As authorized by the Security Council, the United Nations Mission in Haiti would comprise 567 United Nations police monitors and a military construction unit with a strength of approximately 700, including 60 military trainers. The objective was to provide guidance and training to all levels of the Haitian police and to monitor its operations as well as to modernize the Armed Forces of Haiti through non-combat training and participation in engineering and medical assistance projects. An advance team of 53 military and 51 police personnel was deployed in Port-au-Prince in the period September-October 1993. In compliance with paragraph 6 of resolution 867 (1993), my Special Representative and the Prime Minister of Haiti, Mr. Robert Malval, initialled the Status of Mission Agreement on 9 October 1993.

4. Following consultations with the Governments concerned, I proposed that the military component of UNMIH be composed of contingents from Argentina, Canada and the United States of America, and the police component of contingents from Algeria, Austria, Canada, France, Indonesia, Madagascar, the Russian Federation, Senegal, Spain, Switzerland, Tunisia and Venezuela. Whereas the requirements for military personnel were fully met as a result of commitments made by the Governments listed above, there was a considerable shortfall of civilian police personnel. Notwithstanding continuing appeals by the United Nations to other potential contributors of civilian police, this shortfall could not be covered.

5. As stated in my reports of 13 October 1993 (S/26573) and 11 November 1993 (S/26724), the mandate of UNMIH was seriously undermined by various developments in Haiti which constituted non-compliance by the Armed Forces of Haiti with the Governors Island Agreement and, inter alia, prevented the disembarkation on 11 October 1993 of a contingent of the military component of UNMIH from the USS Harlan County. As a result of subsequent developments, which have also been reported to the Council, including the withdrawal from Haiti of the advance elements of UNMIH, it was decided to evacuate the bulk of the International Civilian Mission in Haiti (MICIVI) from Haiti on 15 October 1993.

6. In view of the Haitian military authorities' continued obstruction of the deployment of UNMIH and their failure to permit the mission to begin its work, the Security Council adopted resolutions 873 (1993) and 875 (1993) in order to lift the suspension of the sanctions set out in resolution 841 (1993). In paragraph 4 of resolution 873 (1993), the Security Council also confirmed its readiness to consider urgently the imposition of additional measures if the Secretary-General informed it that the parties to the Governors Island Agreement or any other authorities in Haiti were continuing to impede, inter alia, UNMIH's performance of its mandate.

7. The success of UNMIH depends on the full and active cooperation of both parties to the Governors Island Agreement. Until now the necessary cooperation has not been forthcoming from the Haitian military authorities as they have failed to live up to the commitments solemnly entered into under the Governors Island Agreement. In these circumstances, I am obliged to conclude that the mandate entrusted to UNMIH by resolution 867 (1993) cannot be implemented until there is a clear and substantial change of attitude on the part of the Haitian military leaders.

8. With the assistance of my Special Representative, I intend to continue the efforts, as requested by the Security Council, to bring about such a change of attitude with a view to ensuring the implementation of the Governors Island Agreement and the participation of the United Nations in the peace process, as envisaged in that Agreement. I shall keep the Security Council informed about the progress of my efforts.
